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SENATE BILL NO. 1571

Offered January 20, 2017

A BILL to amend and reenact §§ 24.2-653, 24.2-671, 24.2-675, 24.2-676, and 24.2-679 of the Code of Virginia, relating to special elections; provisional ballots; determination of results.

Patron—Peake

Referred to Committee on Privileges and Elections

Be it enacted by the General Assembly of Virginia:

1. That §§ 24.2-653, 24.2-671, 24.2-675, 24.2-676, and 24.2-679 of the Code of Virginia are amended and reenacted as follows:

§ 24.2-653. Voter whose name does not appear on pollbook or who is marked as having voted; handling of provisional ballots; ballots cast after normal close of polls due to court order extending polling hours.

A. When a person offers to vote pursuant to § 24.2-652 and the general registrar is not available or cannot state that the person is registered to vote, then such person shall be allowed to vote by printed ballot in the manner provided in this section. This procedure shall also apply when required by § 24.2-643 or 24.2-651.1.

Such person shall be given a printed ballot and provide, subject to the penalties for making false statements pursuant to § 24.2-1016, on a green envelope supplied by the Department of Elections, the identifying information required on the envelope, including the last four digits of his social security number, if any, full name including the maiden or any other prior legal name, date of birth, complete address, and signature. Such person shall be asked to present one of the forms of identification specified in subsection B of § 24.2-643. The officers of election shall note on the green envelope whether or not the voter has presented one of the specified forms of identification. The officers of election shall enter the appropriate information for the person in the precinct provisional ballots log in accordance with the instructions of the State Board but shall not enter a consecutive number for the voter on the pollbook nor otherwise mark his name as having voted. The officers of election shall provide an application for registration to the person offering to vote in the manner provided in this section.

The voter shall then, in the presence of an officer of election, but in a secret manner, mark the printed ballot as provided in § 24.2-644 and seal it in the green envelope. The envelope containing the ballot shall then promptly be placed in the ballot container by an officer of election.

An officer of election, by a written notice given to the voter, shall (i) inform him that a determination of his right to vote shall be made by the electoral board, (ii) advise the voter of the beginning time and place for the board's meeting and of the voter's right to be present at that meeting, and (iii) inform a voter voting provisionally when required by § 24.2-643 that he may submit a copy of one of the forms of identification specified in subsection B of § 24.2-643 to the electoral board by facsimile, electronic mail, in-person submission, or timely United States Postal Service or commercial mail delivery, to be received by the electoral board no later than noon on the third day after the election. At the meeting, the voter may request an extension of the determination of the provisional vote in order to provide information to prove that the voter is entitled to vote in the precinct pursuant to § 24.2-401. The electoral board shall have the authority to grant such extensions which it deems reasonable to determine the status of a provisional vote.

B. The provisional votes submitted pursuant to subsection A, in their unopened envelopes, shall be sealed in a special envelope marked "Provisional Votes," inscribed with the number of envelopes contained therein, and signed by the officers of election who counted them. All provisional votes envelopes shall be delivered either (i) to the clerk of the circuit court who shall deliver all such envelopes to the secretary of the electoral board or (ii) to the general registrar in localities in which the electoral board has directed delivery of election materials to the general registrar pursuant to § 24.2-668.

The electoral board shall meet on the day following the election and determine whether each person having submitted such a provisional vote was entitled to do so as a qualified voter in the precinct in which he offered the provisional vote. If the board is unable to determine the validity of all the provisional ballots offered in the election, or has granted any voter who has offered a provisional ballot an extension as provided in subsection A, the meeting shall stand adjourned, not to exceed seven calendar days from the date of the election, until the board has determined the validity of all provisional ballots offered in the election. In the case of a special election, the electoral board shall meet to process provisional ballots pursuant to this section regardless of any state or federal holiday.

One authorized representative of each political party or independent candidate in a general or special

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59 election or one authorized representative of each candidate in a primary election shall be permitted to
60 remain in the room in which the determination is being made as an observer so long as he does not
61 participate in the proceedings and does not impede the orderly conduct of the determination. Each
62 authorized representative shall be a qualified voter of any jurisdiction of the Commonwealth. Each
63 representative, who is not himself a candidate or party chairman, shall present to the electoral board a
64 written statement designating him to be a representative of the party or candidate and signed by the
65 county or city chairman of his political party, the independent candidate, or the primary candidate, as
66 appropriate. If the county or city chairman is unavailable to sign such a written designation, such a
67 designation may be made by the state or district chairman of the political party. However, no written
68 designation made by a state or district chairman shall take precedence over a written designation made
69 by the county or city chairman. Such statement, bearing the chairman's or candidate's original signature,
70 may be photocopied and such photocopy shall be as valid as if the copy had been signed.

71 Notwithstanding the provisions of the Virginia Freedom of Information Act (§ 2.2-3700 et seq.),
72 attendance at meetings of the electoral board to determine the validity of provisional ballots shall be
73 permitted only for the authorized representatives provided for in this subsection, for the persons whose
74 provisional votes are being considered and their representative or legal counsel, and for appropriate staff
75 and legal counsel for the electoral board.

76 If the electoral board determines that such person was not entitled to vote as a qualified voter in the
77 precinct in which he offered the provisional vote, is unable to determine his right to vote, or has not
78 been provided one of the forms of identification specified in subsection B of § 24.2-643, the envelope
79 containing his ballot shall not be opened and his vote shall not be counted. The provisional vote shall be
80 counted if (a) such person is entitled to vote in the precinct pursuant to § 24.2-401 or (b) the
81 Department of Elections or the voter presents proof that indicates the voter submitted an application for
82 registration to the Department of Motor Vehicles or other state-designated voter registration agency prior
83 to the close of registration pursuant to § 24.2-416 and the registrar determines that the person was
84 qualified for registration based upon the application for registration submitted by the person pursuant to
85 subsection A. The general registrar shall notify in writing pursuant to § 24.2-114 those persons found
86 not properly registered or whose provisional vote was not counted.

87 If the electoral board determines that such person was entitled to vote, the name of the voter shall be
88 entered in a provisional votes pollbook and marked as having voted, the envelope shall be opened, and
89 the ballot placed in a ballot container without any inspection further than that provided for in
90 § 24.2-646.

91 On completion of its determination, the electoral board shall proceed to count such ballots and certify
92 the results of its count. Its certified results shall be added to those found pursuant to § 24.2-671. No
93 adjustment shall be made to the statement of results for the precinct in which the person offered to vote.
94 However, any voter who cast a provisional ballot and is determined by the electoral board to have been
95 entitled to vote shall have his name included on the list of persons who voted that is submitted to the
96 Department of Elections pursuant to § 24.2-406.

97 The certification of the results of the count together with all ballots and envelopes, whether open or
98 unopened, and other related material shall be delivered by the electoral board to the clerk of the circuit
99 court and retained by him as provided for in §§ 24.2-668 and 24.2-669.

100 C. Whenever the polling hours are extended by an order of a court of competent jurisdiction, any
101 ballots marked after the normal polling hours by persons who were not already in line at the time the
102 polls would have closed, notwithstanding the court order, shall be treated as provisional ballots under
103 this section. The officers of election shall mark the green envelope for each such provisional ballot to
104 indicate that it was cast after normal polling hours due to the court order, and when preparing the
105 materials to deliver to the registrar or electoral board, shall separate these provisional ballots from any
106 provisional ballots used for any other reason. The electoral board shall treat these provisional ballots as
107 provided in subsection B; however, the counted and uncounted provisional ballots marked after the
108 normal polling hours shall be kept separate from all other ballots and recorded in a separate provisional
109 ballots pollbook. The Department of Elections shall provide instructions to the electoral boards for the
110 handling and counting of such provisional ballots pursuant to this section.

111 **§ 24.2-671. Electoral board to meet and ascertain results; conclusiveness of results.**

112 Each electoral board shall meet at the clerk's or general registrar's office of the county or city for
113 which they are appointed at or before 5:00 p.m. on the day after any election. The board may adjourn to
114 another room of sufficient size in a public building to ascertain the results, and may adjourn as needed,
115 not to exceed seven calendar days from the date of the election. Written directions to the location of any
116 room other than the clerk's or general registrar's office where the board will meet shall be posted at the
117 doors of the clerk's and general registrar's offices prior to the beginning of the meeting.

118 The board shall open the returns delivered by the officers.

119 If the electoral board has exercised the option provided by § 24.2-668 for delivery of the election
120 materials to the office of the general registrar on the night of the election, the electoral board shall meet

121 at the office of the general registrar at or before 5:00 p.m. on the day after any election.

122 The board shall ascertain from the returns the total votes in the county or city, or town in a town
123 election, for each candidate and for and against each question and complete the abstract of votes cast at
124 such election, as provided for in § 24.2-675. For any office in which no person was elected by write-in
125 votes, and for which the total number of write-in votes for that office is less than (i) five percent of the
126 total number of votes cast for that office and (ii) the total number of votes cast for the candidate
127 receiving the most votes, the electoral board shall ascertain the total votes for each write-in candidate for
128 the office within one week following the election. For offices for which the electoral board issues the
129 certificate of election, the result so ascertained, signed and attested, shall be conclusive and shall not
130 thereafter be subject to challenge except as specifically provided in Chapter 8 (§ 24.2-800 et seq.) of this
131 title.

132 *In the case of a special election, the electoral board shall ascertain the results of the election*
133 *regardless of any provisional ballots whose validity has yet to be determined, unless the number of*
134 *outstanding provisional ballots is sufficient to change the outcome of the election.*

135 Once the result is so ascertained, the secretary of the electoral board shall deliver one copy of each
136 statement of results to the general registrar to be available for inspection when his office is open for
137 business. The secretary shall then return all pollbooks, any printed inspection and return sheets, and one
138 copy of each statement of results to the clerk.

139 Beginning with the general election in November 2007, a report of any changes made by the local
140 electoral board to the unofficial results ascertained by the officers of election or any subsequent change
141 to the official abstract of votes made by the local electoral board shall be forwarded to the State Board
142 of Elections and the explanation of such change shall be posted on the State Board website.

143 Each political party and each independent candidate on the ballot, or each primary candidate, shall be
144 entitled to have representatives present when the local electoral board meets to ascertain the results of
145 the election. Each such party and candidate shall be entitled to have at least as many representatives
146 present as there are teams of officials working to ascertain the results, and the room in which the local
147 electoral board meets shall be of sufficient size and configuration to allow the representatives reasonable
148 access and proximity to view the ballots as the teams of officials work to ascertain the results. The
149 representatives and observers lawfully present shall be prohibited from interfering with the officials in
150 any way.

151 **§ 24.2-675. Abstracts of votes to be made by secretary and forwarded to State Board and to**
152 **clerks.**

153 As soon as the electoral board determines the persons who have received the highest number of votes
154 for any office, the secretary shall make out an abstract of the votes for each of the following: Governor;
155 Lieutenant Governor; Attorney General; members of the Senate of Virginia; members of the House of
156 Delegates; members of the United States Senate; members of the United States House of
157 Representatives; electors of the President and Vice President of the United States; each county office;
158 each city office; each district office; each town office; and such others as may be required for statewide
159 referenda. The abstracts shall contain the names of all persons receiving any vote for each office and the
160 total number of votes received by each person or for or against each question. However, if no person
161 was elected by write-in votes and the total number of write-in votes for any office is less than (i) five
162 percent of the total number of votes cast for that office and (ii) the total number of votes cast for the
163 candidate receiving the most votes, the abstract shall contain only the total number of write-in votes and
164 not the number of write-in votes for each person receiving write-in votes.

165 *In the case of a special election, the secretary shall make out the abstract of votes regardless of any*
166 *provisional ballots whose validity has yet to be determined, unless the number of outstanding*
167 *provisional ballots is sufficient to change the outcome of the election.*

168 The abstracts shall be certified and signed by the electoral board, attested by the secretary, and
169 retained by the electoral board as part of its records. A copy of each, certified under the official seal of
170 the electoral board, shall immediately be mailed or delivered by hand to the State Board. The State
171 Board shall require the electoral board of any county or city to correct any errors found on such
172 abstracts prior to completing the requirements of § 24.2-679.

173 One certified copy of each abstract of votes shall be forwarded (i) to the clerk of the city council or
174 board of supervisors and recorded in its record book, (ii) for town elections, to the clerk of the town
175 council and recorded in its minute book, and (iii) for each local referendum, to the circuit court for the
176 locality.

177 **§ 24.2-676. Secretary to make out and deliver certificate of election.**

178 Immediately after the electoral board has determined the election results, the secretary shall make out
179 certificates of election for each county, city, town, or district office other than an office shared by more
180 than one county or city, or any combination thereof. The secretary shall make out the certificate for each
181 of the persons who has the highest number of votes for the office, who has sufficient votes to be elected

182 to a multi-member office, or, in case of a tie, who has been decided by lot to be elected. *In the case of*
183 *a special election, the certificate shall be made for the person having the highest number of votes for*
184 *the office regardless of any provisional ballots whose validity has yet to be determined, unless the*
185 *number of outstanding provisional ballots is sufficient to change the outcome of the election.*

186 The secretary, or another board member or registrar designated by the secretary, shall deliver in
187 person or the secretary shall transmit by certified mail the certificate to the person elected, as soon as
188 such person has complied with the provisions of § 24.2-948.2.

189 **§ 24.2-679. State Board to meet and make statement as to number of votes.**

190 A. The State Board shall meet on the third Monday in November to ascertain the results of the
191 November election. If a majority of the Board is not present or if, for any other reason, the Board is
192 unable to ascertain the results on that day, the meeting shall stand adjourned from day to day for not
193 more than three days until a quorum is present and the Board has ascertained the results as provided in
194 this section.

195 The Board shall examine the certified abstracts on file in its office and make statements of the whole
196 number of votes given at any such election for members of the General Assembly, Governor, Lieutenant
197 Governor and Attorney General, members of the United States Congress and electors of President and
198 Vice President of the United States, and any officer shared by more than one county or city, or any
199 combination thereof, or for so many of such officers as have been voted for at the election.

200 The statement shall show, for each office and each county, city, and election district, the whole
201 number of votes given to each candidate and to any other person elected to office. The Board members
202 shall certify the statements to be correct and sign the statements. The Board shall then determine those
203 persons who received the greatest number of votes and have been duly elected to each office. The Board
204 members shall endorse and subscribe on such statements a certificate of their determination. The Board
205 shall record each certified statement and determination in a suitable book to be kept by it in its office.

206 B. The State Board shall meet as soon as possible after it receives the returns for any special election
207 held at a time other than the November general election to ascertain the results of the special election in
208 the manner prescribed in subsection A. If the returns have not been received within seven days of the
209 election, the Board shall meet and adjourn from day to day until it receives the returns, ascertains the
210 results, and makes its determination. *The State Board shall ascertain the results of the special election*
211 *regardless of any provisional ballots whose validity has yet to be determined, unless the number of*
212 *outstanding provisional ballots is sufficient to change the outcome of the election.*